

CHELTENHAM SECONDARY SCHOOL EXPANSION ASSESSMENT TO MEET ADDITIONAL NEED

There are five secondary schools in the Cheltenham school planning area. Pate's Grammar School (11-18 school) and All Saints' Academy (11-18 school) are situated in the north of Cheltenham, Cheltenham Bournside (11-18 school) and Balcarras (11-18 school) located in the south and Pittville (11-16 school) situated to the west.

In the autumn of 2016 a strategic review of school place planning in Cheltenham was undertaken to build an overall picture of the current and future pattern of need for places. Taking into account basic need projections, increases to existing school capacity and the known new housing developments, including the provision of a new secondary school to serve the North West Cheltenham development, there will be a shortfall of at least 6 forms of entry by 2021/22; this is equivalent to a shortage of 180 year 7 secondary school places each year.

Since 2011 it has been possible to meet the rising demand for primary places by working collaboratively with schools in the primary sector to increase their published admission number (PAN). More recently, by working with Secondary schools, it has been possible to provide additional capacity as these pupils move into the secondary sector.

On 1st February 2017, Council officers met with all Cheltenham Secondary Headteachers to share this information and consider options going forward. Whilst some schools were happy to consider permanent expansion, an assessment of each site demonstrated that the continued expansion of existing secondary provision is not a viable option to meet the additional need in full.

The latest data shows the pressure on both primary and secondary school places is concentrated in the southern area of Cheltenham. An analysis of the current primary pupil data shows that 93% of pupils attending the schools in the south live less than 2 miles away. Furthermore, when looking at the percentage of those pupils in Key stage 1 (reception, year 1 and year 2) the figure increases to 95%. This further emphasises that the identified future secondary need will be located in the south of Cheltenham.

Although the work carried out with schools to date has been a successful approach so far, it is not possible to continue to expand local secondary schools further as a sustainable strategic approach to meet the continuing growth in demand:

Balcarras

This school occupies a site that would be difficult to expand due to its size and layout. At best it would struggle to support a single permanent form of entry expansion (30 pupils) - but in doing so it would compromise its external social and recreation spaces. The school are reluctant to pursue this option, with the cost/benefit analysis making this an ill-advised course of action which would also fail to resolve the overall Cheltenham place planning dilemma.

Cheltenham Bournside

The school will increase its PAN in 2018 to accommodate an additional 1FE (30 pupils). This would increase its intake to 300 children each year, which is considered to be a large school by any account. Consequently from an educational perspective officers would not wish to expand the school further as any additional expansion may affect parental preference for the school. In any event, further expansion of the school would not provide adequate capacity going forward to meet all the additional places required.

Pittville

This school has grown significantly in popularity in recent years. As a result the school is increasing its PAN permanently from 135 to 175 in 2018 providing an additional 40 places. It is both the school's and the LA's view that the PAN should not increase further at this stage. Even if the school were willing expand further, at best it could only accommodate one additional form of entry (30 pupils), although even this would be challenging. However this, coupled with any potential additional capacity from Balcarres and Bournside, would still fall significantly short of the identified need.

All Saints Academy

The school is not suitable for expansion to address the increased need in Cheltenham. This is primarily due to its locality and the transport implications, being furthest away from the identified area of need in the south, patterns of parental preference and with an additional secondary school already planned as part of the north-west Cheltenham development (Uckington).

Pate's

Although this school has increased its PAN from 120 to 150 in 2017, historically only 30% of its annual intake has been for pupils who reside in Cheltenham due to its selective nature of admissions. Consequently this expansion will not meet the future identified need within Cheltenham and will fall far short of the number of additional places required.

Conclusion

The Council has sought to maximise the opportunities available from the expansion of existing school provision within Cheltenham. However it is simply not feasible to continue this approach to meet the future demand in full. Should this approach continue be adopted, a shortfall of at least 3-4 forms of entry would remain, with the existing schools having no flexibility going forward to cater for any unidentified need e.g. new housing yet to come forward. In any event, this is not a viable size for a secondary school and consequently the council would be unable to meet its statutory place planning duty. Therefore, the most appropriate option is to identify a strategic site capable of accommodating a new 6FE secondary school to meet the required level of need.

This will ensure that families in Cheltenham can continue to have access to good and outstanding secondary school places now and into the future. Given the cost and difficulties of land acquisition the additional need for primary will now be met through a range of alternative schemes.

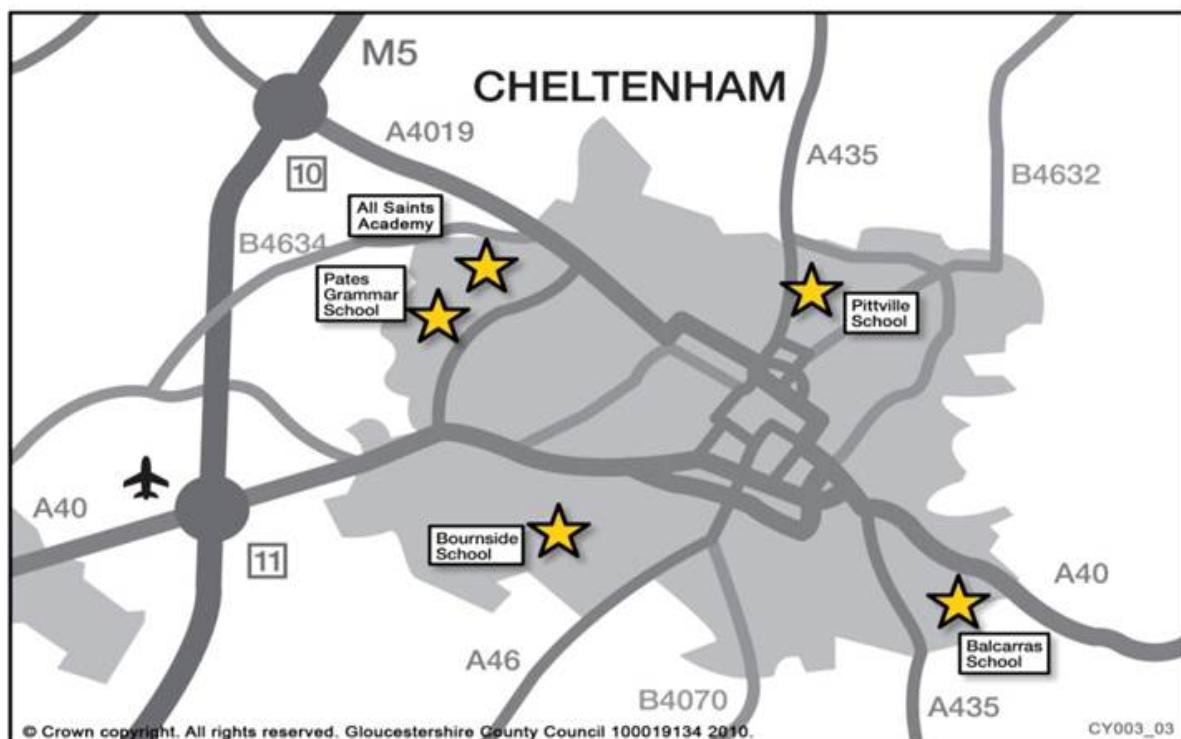
Gloucester Secondary Schools

The Council could expand schools outside of Cheltenham to accommodate children from the town. However, it would incur similar capital costs to a new school and significant additional revenue costs in doing so – with an on-going transport liability being created for the Council estimated at £356k each year. This approach would also be contrary to the Council's policy of providing local provision for local children, and in any event, would at best merely delay the need for a new secondary school given the rising demand for school places being experienced within the county as a whole. Any potential expansion capacity will be required to accommodate pupils arising from their own locality as the planned housing for Gloucester comes forward. A separate strategic review of the level of secondary provision for Gloucester is being undertaken in the Spring.

Further, transporting children outside of their local area would be considered unreasonable admissions practice by independent appeal panels and the Local Government Ombudsman – and, on this scale, could potentially lead to judicial review and intervention for failure to effectively fulfil the Council's statutory duties.

This option would also be considered unacceptable to Cheltenham families due to the distance and, given individual academy admissions policy, would result in the additional Cheltenham children being allocated places at the least popular schools outside of the town.

Appendix 1
Location Map of Secondary Schools in Cheltenham



Appendix 2
Cheltenham Secondary School Forecasts

School Forecast Report

Planning Year 2017 / 2018

School Name All Saints' Academy

DfE 6905 PAN 180

Building Capacity 1150

 Planning Area 5.0
 (9162500)

Date of Forecast 07/03/2017

School PAN / Capacity Details

Year	PAN	Temporary PAN	Planned PAN	Building Capacity
17/18	180			1150

Historic Number on Roll

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
11/12	176	137	130	130	151	109	0	833	180
12/13	176	175	136	136	129	121	55	928	180
13/14	157	156	175	131	133	116	98	966	180
14/15	163	159	152	168	130	119	85	976	180
15/16	146	165	158	149	170	103	78	969	180
16/17	141	151	157	160	149	109	76	943	180

School Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	149	141	151	157	160	102	78	938	180
18/19	171	149	141	151	157	110	73	952	180
19/20	180	171	149	141	151	108	79	979	180
20/21	175	180	171	149	141	104	78	998	180
21/22	180	175	180	171	149	97	75	1027	180
22/23	180	180	175	180	171	102	70	1058	180
23/24	180	180	180	175	180	131	73	1099	180

Planning Area Actual

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	746	750	718	708	732	595	553	4802	764
10/11	704	752	758	717	700	673	527	4831	764
11/12	878	851	878	895	859	629	566	5556	899
12/13	817	876	861	882	885	699	521	5541	894
13/14	831	815	883	849	869	728	628	5603	899
14/15	908	838	824	875	839	703	621	5608	899
15/16	889	902	836	816	871	731	607	5652	944
16/17	882	887	898	834	798	739	642	5680	944

Planning Area Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	953	882	887	898	834	705	641	5800	944
18/19	997	953	882	887	898	725	614	5956	944
19/20	1006	997	953	882	887	743	629	6097	944
20/21	990	1006	997	953	882	720	645	6193	944
21/22	1006	990	1006	997	953	758	626	6336	944
22/23	1006	1006	990	1006	997	788	667	6460	944
23/24	1006	1006	1006	990	1006	817	693	6524	944

Key:??? NCY value above PAN

School Forecast Report

Planning Year 2017 / 2018

 School Name **Balcarras School**

DfE 5408 PAN 194

Building Capacity 1341

 Planning Area 5.0
 (9162500)

Date of Forecast 07/03/2017

Historic Number on Roll

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	194	191	200	207	197	175	141	1305	194
10/11	197	196	198	200	204	208	159	1362	194
11/12	190	201	189	200	196	178	177	1331	194
12/13	194	189	200	192	202	181	159	1317	189
13/14	194	193	194	198	194	196	171	1340	194
14/15	220	197	194	195	198	187	163	1354	194
15/16	196	220	197	195	194	200	178	1380	194
16/17	194	195	218	196	194	214	185	1396	194

School Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	221	194	195	218	196	199	193	1416	194
18/19	196	221	194	195	218	201	180	1405	194
19/20	196	196	221	194	195	224	181	1407	194
20/21	196	196	196	221	194	200	202	1405	194
21/22	196	196	196	196	221	199	180	1384	194
22/23	196	196	196	196	196	227	180	1387	194
23/24	196	196	196	196	196	201	205	1386	194

Planning Area Actual

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	746	750	718	708	732	595	553	4802	764
10/11	704	752	758	717	700	673	527	4831	764
11/12	878	851	878	895	859	629	566	5556	899
12/13	817	876	861	882	885	699	521	5541	894
13/14	831	815	883	849	869	728	628	5603	899
14/15	908	838	824	875	839	703	621	5608	899
15/16	889	902	836	816	871	731	607	5652	944
16/17	882	887	898	834	798	739	642	5680	944

Planning Area Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	953	882	887	898	834	705	641	5800	944
18/19	997	953	882	887	898	725	614	5956	944
19/20	1006	997	953	882	887	743	629	6097	944
20/21	990	1006	997	953	882	720	645	6193	944
21/22	1006	990	1006	997	953	758	626	6336	944
22/23	1006	1006	990	1006	997	788	667	6460	944
23/24	1006	1006	1006	990	1006	817	693	6524	944

Key:??? NCY value above PAN

School Forecast Report

Planning Year 2017 / 2018

School Name Cheltenham Bournside
School & Sixth Form
Centre

DfE 5418
PAN 270
Building Capacity 1808
Planning Area 5.0 (9162500)
Date of Forecast 07/03/2017
School PAN / Capacity Details

Year	PAN	Temporary PAN	Planned PAN	Building Capacity
17/18	270			1808

Historic Number on Roll

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	270	269	272	270	268	240	231	1820	270
10/11	271	268	268	268	267	272	191	1805	270
11/12	269	269	269	268	267	160	194	1696	270
12/13	242	270	268	268	269	200	126	1643	270
13/14	268	255	274	269	270	204	163	1703	270
14/15	273	267	263	270	265	182	165	1685	270
15/16	270	269	265	260	268	193	134	1659	270
16/17	262	268	269	265	251	191	150	1656	270

School Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	263	262	268	269	265	177	148	1652	270
18/19	300	263	262	268	269	187	137	1686	270
19/20	300	300	263	262	268	190	145	1728	270
20/21	289	300	300	263	262	189	147	1750	270
21/22	300	289	300	300	263	185	147	1784	270
22/23	300	300	289	300	300	185	143	1817	270
23/24	300	300	300	289	300	211	143	1843	270

Planning Area Actual

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	746	750	718	708	732	595	553	4802	764
10/11	704	752	758	717	700	673	527	4831	764
11/12	878	851	878	895	859	629	566	5556	899
12/13	817	876	861	882	885	699	521	5541	894
13/14	831	815	883	849	869	728	628	5603	899
14/15	908	838	824	875	839	703	621	5608	899
15/16	889	902	836	816	871	731	607	5652	944
16/17	882	887	898	834	798	739	642	5680	944

Planning Area Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	953	882	887	898	834	705	641	5800	944
18/19	997	953	882	887	898	725	614	5956	944
19/20	1006	997	953	882	887	743	629	6097	944
20/21	990	1006	997	953	882	720	645	6193	944
21/22	1006	990	1006	997	953	758	626	6336	944
22/23	1006	1006	990	1006	997	788	667	6460	944
23/24	1006	1006	1006	990	1006	817	693	6524	944

Key:??? NCY value above PAN

School Forecast Report

Planning Year 2017 / 2018

School Name Pate's Grammar School DfE 5403 PAN 150 Building Capacity 940 Planning Area 5.0 (9162500)

Date of Forecast 07/03/2017

School PAN / Capacity Details

Year	PAN	Temporary PAN	Planned PAN	Building Capacity
17/18	150			940

Historic Number on Roll

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	123	124	121	125	126	180	181	980	150
10/11	122	124	127	128	124	193	177	995	150
11/12	124	123	125	127	128	182	195	1004	120
12/13	122	123	125	124	128	197	181	1000	120
13/14	122	122	123	124	123	212	196	1022	120
14/15	120	121	124	122	124	215	208	1034	120
15/16	121	120	125	124	122	235	217	1064	150
16/17	150	123	120	123	123	225	231	1095	150

School Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	150	150	123	120	123	227	222	1115	150
18/19	150	150	150	123	120	227	224	1144	150
19/20	150	150	150	150	123	221	224	1168	150
20/21	150	150	150	150	150	227	218	1195	150
21/22	150	150	150	150	150	277	224	1251	150
22/23	150	150	150	150	150	274	274	1298	150
23/24	150	150	150	150	150	274	272	1296	150

Planning Area Actual

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
09/10	746	750	718	708	732	595	553	4802	764
10/11	704	752	758	717	700	673	527	4831	764
11/12	878	851	878	895	859	629	566	5556	899
12/13	817	876	861	882	885	699	521	5541	894
13/14	831	815	883	849	869	728	628	5603	899
14/15	908	838	824	875	839	703	621	5608	899
15/16	889	902	836	816	871	731	607	5652	944
16/17	882	887	898	834	798	739	642	5680	944

Planning Area Forecast

Ac. Year	National Curriculum Year								
	NCY7	NCY8	NCY9	NCY10	NCY11	NCY12	NCY13	NOR	PAN
17/18	953	882	887	898	834	705	641	5800	944
18/19	997	953	882	887	898	725	614	5956	944
19/20	1006	997	953	882	887	743	629	6097	944
20/21	990	1006	997	953	882	720	645	6193	944
21/22	1006	990	1006	997	953	758	626	6336	944
22/23	1006	1006	990	1006	997	788	667	6460	944
23/24	1006	1006	1006	990	1006	817	693	6524	944

Key:??? NCY value above PAN

School Forecast Report

Planning Year 2017 / 2018

School Name Pittville School

DfE 5421 PAN 150

Building Capacity 675

 Planning Area 5.0
 (9162500)

Date of Forecast 07/03/2017

School PAN / Capacity Details

Year	PAN	Temporary PAN	Planned PAN	Building Capacity
17/18	150			675

Historic Number on Roll

Ac. Year	National Curriculum Year						
	NCY7	NCY8	NCY9	NCY10	NCY11	NOR	PAN
09/10	159	166	125	106	141	697	150
10/11	114	164	165	121	105	669	150
11/12	119	121	165	170	117	692	135
12/13	83	119	132	162	157	653	135
13/14	90	89	117	127	149	572	135
14/15	132	94	91	120	122	559	135
15/16	156	128	91	88	117	580	150
16/17	135	150	134	90	81	590	150

School Forecast

Ac. Year	National Curriculum Year						
	NCY7	NCY8	NCY9	NCY10	NCY11	NOR	PAN
17/18	170	135	150	134	90	679	150
18/19	180	170	135	150	134	769	150
19/20	180	180	170	135	150	815	150
20/21	180	180	180	170	135	845	150
21/22	180	180	180	180	170	890	150
22/23	180	180	180	180	180	900	150
23/24	180	180	180	180	180	900	150

Planning Area Actual

Ac. Year	National Curriculum Year						
	NCY7	NCY8	NCY9	NCY10	NCY11	NOR	PAN
09/10	746	750	718	708	732	3654	764
10/11	704	752	758	717	700	3631	764
11/12	878	851	878	895	859	4361	899
12/13	817	876	861	882	885	4321	894
13/14	831	815	883	849	869	4247	899
14/15	908	838	824	875	839	4284	899
15/16	889	902	836	816	871	4314	944
16/17	882	887	898	834	798	4299	944

Planning Area Forecast

Ac. Year	National Curriculum Year						
	NCY7	NCY8	NCY9	NCY10	NCY11	NOR	PAN
17/18	953	882	887	898	834	4454	944
18/19	997	953	882	887	898	4617	944
19/20	1006	997	953	882	887	4725	944
20/21	990	1006	997	953	882	4828	944
21/22	1006	990	1006	997	953	4952	944
22/23	1006	1006	990	1006	997	5005	944
23/24	1006	1006	1006	990	1006	5014	944

Key: ??? NCY value above PAN

Appendix 3
Cheltenham Schools Net Capacity

School	Net Capacity (September 2017)
All Saints Academy	1150
Balcarras	1369
Cheltenham Bournside	1808 PAN increasing to 1872 in September 2018
Pate's	1302
Pittville	875